

## Message Text

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PAGE 01 ANKARA 09498 311458Z

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ACTION SS-25

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FM AMEMBASSY ANKARA

TO SECSTATE WASHDC IMMEDIATE 1852

INFO AMEMBASSY ATHENS

AMEMBASSY NICOSIA

C O N F I D E N T I A L ANKARA 9498

EXDIS

FOR THE SECRETARY FROM THE AMBASSADOR

E.O. 11652: GDS

TAGS: PINT, PFOR, TU, GR, CY

SUBJECT: FOREIGN MINISTER CAGLAYANGIL PESSIMISTIC ABOUT CYPRUS  
TALKS

1. I MET WITH FONMIN CAGLAYANGIL DECEMBER 31 AT THE LATTER'S INITIATIVE TO DISCUSS STATUS OF OUR BILATERAL BASE NEGOTIATIONS AND THE KOSYGIN VISIT. AT THE CONCLUSION OF HIS PRESENTATION ON THOSE SUBJECTS, I ASKED IF HE WERE HOPEFUL THAT THE CYPRUS INTERCOMMUNAL TALKS WOULD RESUME SOON. CAGLAYANGIL'S ONE WORD RESPONSE WAS "IMPOSSIBLE". AFTER I EXPRESSED MY DISMAY, HE EXPLAINED THAT THE BRUSSELS AGREEMENT HAD BEEN SPOILED BY MAKARIOS.

2. HE SAID THAT WHILE HE HAD BEEN IN BRUSSELS IN DECEMBER, HE HAD DISCUSSED THIS PROBLEM NOT ONLY WITH YOU BUT WITH FOREIGN MINISTERS GENSCHER, SAUVAGNARGUES, CALLAHAN, " AND A NUMBER OF OTHERS". YOU AND THESE OTHERS HAD ALL BEEN HELPFUL AND AS A RESULT OF THESE TALKS AND HIS SUBSEQUENT DISCUSSION WITH BITSIOS, IT HAD BEEN AGREED TO RESUME THE INTERCOMMUNAL TALKS WITHOUT PRE-CONDITIONS. ON THIS BASIS, CAGLAYANGIL SAID, HE AND BITSIOS HAD ASKED UN SEC GEN WALDHEIM TO TAKE THE INITIATIVE IN CALLING FOR RESUMED TALKS.

3. HOWEVER, IMMEDIATELY AFTER HIS RETURN FROM BRUSSELS,  
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CAGLAYANGIL SAID HE LEARNED THAT MAKARIOS, UPON HIS OWN

INITIATIVE, HAD APPROACHED WALDHEIM AND SAID HE WAS PREPARED TO RESUME INTERCOMMUNAL TALKS ON THE BASIS OF UNGA RESOLUTION 3395. CAGLAYANGIL SAID THIS WAS IN COMPLETE VIOLATION OF THE BRUSSELS AGREEMENT AND HE SAW NO PROSPECT OF EARLY RESUMPTION OF INTERCOMMUNAL TALKS.

4. I ASKED IF HE WERE STILL PREPARED TO RESUME THE TALKS ON THE BASIS OF THE BRUSSELS AGREEMENT AND CAGLAYANGIL SAID HE WAS. HE ALSO SAID HE HAD SENT A MESSAGE TO GREEK FONMIN BITSIOS AS WELL AS ALL THE OTHER FONMINS INVOLVED IN THE BRUSSELS AGREEMENT EXPRESSING CONCERN OVER MAKARIOS' ACTION.

5. CAGLAYANGIL CONCLUDED BY SAYING THAT HE HAD ASKED YOU IN BRUSSELS IN YOU BELIEVED THE GREEKS SINCERELY WANTED TO RESOLVE THE CYPRUS PROBLEM. CAGLAYANGIL SAID YOUR RESPONSE WAS THAT YOU THOUGHT SO AND THAT HE IN TURN HAD SAID HE WAS SKEPTICAL, BUT THAT HE WAS WILLING TO MAKE AN EFFORT AND SEE WHAT WOULD HAPPEN. ACCORDING TO CAGLAYANGIL, THE CLEAR IMPLICATION OF WHAT HAS HAPPENED IS THAT THE GREEKS ARE NOT REPEAT NOT SINCERE.

6. I AM SENDING SEPARATE TELEGRAMS ON CAGLAYANGIL'S COMMENTS ON THE BASE NEGOTIATIONS AND THE KOSYGIN VISIT. HIS REPORT ON THE LATTER WAS LENGTHY AND UNUSUALLY COMPREHENSIVE. HE ASKED THAT I PASS IT ON TO YOU BUT NOT REPEAT NOT DISTRIBUTE IT "TO STAFF". THE MAIN REASON FOR HIS HAVING CALLED ME IN, HOWEVER, WAS TO EXPRESS HIS CONCERN ABOUT THE SLOW PACE OF THE BASE NEGOTIATIONS. IN KEEPING WITH THE AGREEMENT YOU ARRIVED AT IN BRUSSELS HE IS MOST ANXIOUS TO ACCELERATE THE PACE. BOTH HE AND SEC GEN ELEKDAG (WHO WAS PRESENT THE LAST FEW MINUTES OF THE MEETING) REITERATED THEIR READINESS TO BEGIN NEGOTIATIONS ON ALL THE BASIC ISSUES, AS A PACKAGE, WHENEVER WE ARE READY. CAGLAYANGIL ALSO PROMISED

TO URGE FLEXIBILITY ON HIS MILITARY COLLEAGUES. I TOLD THEM I HOPED TO RECEIVE AUTHORIZATION TO DISCUSS FORMULAS FOR "GUARANTEE" AND LEVELS OF ASSISTANCE IN EARLY JANUARY. (AS YOU KNOW, I DO NOT REPEAT NOT THINK THERE IS ANY CHANCE OF THE NEGOTIATIONS MOVING FORWARD SIGNIFICANTLY UNTIL WE ARE ALSO PREPARED TO DISCUSS THESE KEY ISSUES ALONG WITH THE MORE TECHNICAL ONES ALREADY UNDER DISCUSSION.) ELEKDAG AND CAGLAYANGIL  
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ARE HOPING I WILL BE ABLE TO START THESE TALKS WITH ELEKDAG NO LATER THAN MONDAY, JANUARY 5.  
MACOMBER

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## Message Attributes

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